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FM SECSTATE WASHDC

TO AMEMBASSY LONDON IMMEDIATE

AMCONSUL FRANKFURT IMMEDIATE

AMEMBASSY BONN IMMEDIATE

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SUBJECT: THREAT ANALYSIS FOR SECSTATE VISIT TO LONDON,
ENGLAND, JULY 17 - 20, 1978

LONDON FOR RSO AND SY ADVANCE, FRANKFURT FOR RSS,
BONN FOR SA ROCHE

1. A REVIEW OF SY/THREAT ANALYSIS GROUP'S HISTORICAL
FILES ON THE UNITED KINGDOM AND AN ANALYSIS OF CURRENT
INTELLIGENCE HAS PRODUCED NO SPECIFIC, IMMEDIATE THREATS
TO SECRETARY VANCE IN CONJUNCTION WITH HIS VISIT TO
LONDON FROM JULY 17-20, 1978. THE PURPOSE OF THE VISIT
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IS TO MEET WITH THE FOREIGN MINISTERS OF ISRAEL AND
EGYPT FOR DISCUSSIONS ON A MIDDLE EAST SETTLEMENT.
SINCE BOTH THE ISSUE TO BE DISCUSSED AT THE CONFERENCE
AND THE PARTICIPANTS THEMSELVES HAVE BEEN TARGETED BY
PALESTINIAN "REJECTIONIST" TERRORIST GROUPS, THERE IS
CAUSE FOR CONCERN.

2. THESE GROUPS HAVE VOWED TO DISRUPT ANY GENEVA PEACE CONFERENCE. THE LONDON CONFERENCE CAN CERTAINLY BE CONSIDERED A STEP TOWARDS GENEVA. A SUCCESSFUL LONDON

CONFERENCE, COMBINED WITH THE APPARENTLY FAVORABLE OUTCOME OF EGYPTIAN PRESIDENT SADAT'S RECENT MEETING IN AUSTRIA WITH ISRAELI DEFENSE MINISTER WEIZMAN, COULD REVIVE MIDDLE EAST PEACE NEGOTIATIONS. SUCH A DEVELOPMENT WOULD BE DETRIMENTAL TO THE STATED GOALS OF THESE TERRORIST GROUPS. THIS, COMBINED WITH THE NEED TO REVERSE A SERIES OF OPERATIONAL DEFEATS, COULD PROVIDE THESE GROUPS WITH THE INCENTIVE TO CONDUCT AN OPERATION INDIRECTLY AIMED AT THE LONDON CONFERENCE. CONSIDERING THE MAXIMUM SECURITY PROCEDURES BEING IMPLEMENTED FOR THE CONFERENCE, IT WOULD BE FOOLHARDY FOR ANY TERRORIST GROUP TO DIRECTLY ATTACK THE CONFERENCE OR ITS PARTICIPANTS. THE MOST VIABLE OPERATION WOULD BE TO ATTACK A TARGET OUTSIDE OF LONDON WHICH IS CONNECTED WITH ONE OF THE CONFERENCE PARTICIPANTS. THESE GROUPS CERTAINLY HAVE THE LOGISTICAL INFRASTRUCTURE TO CARRY OUT SUCH AN OPERATION. AGAIN, IT SHOULD BE EMPHASIZED THAT AS OF JULY 14 THERE IS NO HARD INTELLIGENCE WHICH WOULD SUGGEST SUCH AN OPERATION.

3. IN CONCLUSION, ALTHOUGH THERE IS NO ADVERSE INTELLIGENCE RELATIVE TO THE SECRETARY'S VISIT TO LIMITED OFFICIAL USE

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LONDON, THE LONDON CONFERENCE DOES PROVIDE A "TEMPTING" OCCASION FOR PALESTINIAN "REJECTIONIST" TERRORIST GROUPS TO MOUNT A TERRORIST OPERATION TO UNDERLINE THEIR OPPOSITION TO A MIDDLE EAST SETTLEMENT. CHRISTOPHER

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